

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 ERDA-05 CIAE-00 H-02 INR-07 L-03 NSAE-00

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 DODE-00 NSC-05 ACDA-05 BIB-01 CU-02

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O R 071625Z JUL 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 4373

INFO AMEMBASSY MOSCOW

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C O N F I D E N T I A L GENEVA 5256

EO 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: JULY 7, DEVELOPMENTS ON STAGE III TIMING
FOR EUR/RPM

REF: GENEVA 5215 NOTAL

1. THERE HAS BEEN NO MOVEMENT ON MAJOR OUTSTANDING
ISSUES, INCLUDING PEACEFUL CHANGE, SINCE JULY 5. IT
WAS THUS NOT POSSIBLE TO CARRY DISCUSSION OF STAGE III
DATE MUST FURTHER AT THE COORDINATING COMMITTEE MEETING
ON THE MORNING OF JULY 7. MEETING WAS RECESSED UNTIL
2000 TO ALLOW SUBSTANTIVE DELIBERATIONS TO CONTINUE.

2. COORDINATING COMMITTEE MEETING DID RESULT IN USEFUL
RESTATEMENT OF POSITIONS OF SEVERAL PARTICIPANTS CON-
CERNING DATE FOR STAGE III. FRENCH REP, UNDER
INSTRUCTIONS FROM PARIS TO PUSH CONSIDERATION OF THE
FRENCH COMPROMISE PROPOSAL (REFTEL) IN SPITE OF OPPOSITION
FROM SOME MEMBERS OF THE NINE, PROVIDED WRITTEN VERSION
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OF THE SUGGESTION AND ASKED FORMALLY THAT A DECISION

BE TAKEN ALONG THOSE LINES. YUGOSLAV REP SAID HIS AUTHORITIES HAD CONCLUDED THAT PROGRESS IN RECENT DAYS HAD MADE A DECISION ON TIMING POSSIBLE, AND THAT HE COULD SUPPORT EITHER A FIRM OR TENTATIVE DECISION ON A LATE JULY DATE. SEVERAL WARSAW PACT REPS, INCLUDING THE SOVIETS, SAID THEY STILL PREFERRED AN UNCONDITIONAL DECISION, BUT THAT THEY SUPPORTED THE FRENCH PROPOSAL AS A USEFUL MEANS OF REACHING A COMPROMISE.

3. TEXT OF FRENCH PROPOSAL FOR COORDINATING COMMITTEE DECISION IS AS FOLLOWS:

BEGIN TEXT:

A. THE COORDINATING COMMITTEE FIXES THE END OF JULY AS A "TARGET DATE" FOR THE COMMENCEMENT OF THE THIRD PHASE.

B. THE COORDINATING COMMITTEE APPEALS TO ALL WORKING BODIES TO INTENSIFY AND ACCELERATE THEIR EFFORTS TO MAKE POSSIBLE SOLUTION OF THE PROBLEMS OF INTEREST TO EACH DELEGATION NO LATER THAN JULY 12.

C. SUBJECT TO THE ABOVE, THE DATE FORESEEN FOR THE COMMENCEMENT OF THE THIRD PHASE WILL BE CONFIRMED.

D. THE COORDINATING COMMITTEE REQUESTS THAT THE GOVERNMENT OF FINLAND KEEP OPEN THE POSSIBILITY OF HOLDING THE THIRD PHASE IN THE MONTH OF JULY, ON THE UNDERSTANDING THAT ALL CORRESPONDING RESPONSIBILITIES WILL BE APPORTIONED AMONG THE PARTICIPATING STATES. END TEXT.

4. NEGATIVE REACTIONS TO THE FRENCH PROPOSAL CAME FROM DUTCH, BELGIUM, TURKISH, SPANISH AND MALTESE REPS. DUTCH AND BELIGAN REPS SAID THEY HAD RECEIVED NEW INSTRUCTIONS CONFIRMING THE UNWILLINGNESS OF THEIR AUTHORITIES TO TAKE EVEN A TENTATIVE DECISION ON STAGE III TIMING. TURKISH AND SPANISH REPS SIMPLY ASSOCIATED THEMSELVES WITH THE DUTCH AND BELGIANS. CONFIDENTIAL

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MALTESE REP GAVE A DETAILED COMMENTARY ON PROBLEMS WHICH REMAINED TO BE SOLVED. PLEADING FOR UNDERSTANDING OF THE INTERESTS AND PROBLEMS OF SMALL PARTICIPANTS, THE MALTESE REP SAID HE WOULD NOT BE IN A POSITION TO TAKE A DECISION ON DATE UNTIL THE OUTLINE OF FINAL DECISIONS WAS MUCH CLEARER THAN AT PRESENT.

5. ROMANIAN OBJECTION TO PEACEFUL CHANGE LANGUAGE CON-

TINUES TO BE THE MAJOR STUMBLING BLOCK TO BROAD SUPPORT FOR FRENCH COMPROMISE PROPOSAL. WEST GERMANS WILL APPARENTLY AGREE TO FRENCH SUGGESTION AS SOON AS THIS PROBLEM IS RESOLVED; THE BRITISH MAY MOVE WHEN THE WEST GERMANS DO. ONCE THESE TWO HAVE GIVEN THEIR AGREEMENT, THERE IS LIKELY TO BE A SNOWBALLING OF SUPPORT AMONG NATO AND NEUTRAL PARTICIPANTS, LEAVING PERHPAS THREE OR FOUR DELEGATIONS OPPOSING CONSENSUS. OF THOSE WHO SPOKE TODAY, PROBABLY ONLY THE TURKS AND PERHAPS THE MALTESE ARE FIRMLY IN OPPOSITION TO SETTING A DATE THIS WEEK, EVEN ON A TENTATIVE BASIS. BOTH THE BELGIAN AND DUTCH AMBASSADORS SAY THEY ARE ASKING FOR INSTRUCTIONS REGULARLY. WHILE BOTH REMAIN FIRMLY OPPOSED AT PRESENT, IT SEEMS POSSIBLE THAT THEIR AUTHORITIEIS WILL GO ALONG WITH A NATO AND EC-9 CONSSSENSUS AS IT DEVELOPS.

6. CSCE IS THE FIRST ITEM ON THE AGENDA OF THE EC-9 POLITICAL DIRECTORS MEETING IN ROME JULY 7-8 AND SOME EC-9 DELEGATIONS SAY THEY EXPECT SOME SORT OF COMMON INSTRUCTIONS TO EMERGE FROM THE GATHERING BY EVENING OF JULY 7 OR EARLY JULY 8. THE ROME DISCUSSIONS COULD THEREFORE AID IN FORMATIONOF A COMMON EC POSITION.

7. MEANWHILE, THE FINNS ARE THREATENING IN THE CORRDIOIS TO TAKE POSITION THAT A STAGE III IN JULY IS NO LONGER POSSIBLE, AND THEY PRIVATELY OPPOSED SPECIFIC REFERENCE TO JULY 28 IN FRENCH PORPOSAL IN ORDER TO LEAVE THEMSELVES A DAY OR TWO OF LEEWAY.

8. CONCERNING PEACEFUL CHANGE, ROMANIAN REPS INSIST THEIR POSITION IS BASED ON HIGH LEVEL INSTRUCTIONS WHICH CANNOT BE CHANGED. THEY SAY PRIVATELY THAT THE POSSIBILITY
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OF FUTURE SOVIET PRESSURE IN BORDER AREAS MAKES IT IMPERATIVE THAT THE EXSITING LANGUAGE BE LINKED BY SOME CONECTING PRASE TO THE WORDING ON NATIONAL SOVREIGNTY IN THE FIRST PRINCIPLE. SUCH A LINKAGE WOULD CAUSE CONSIDERABLE DIFFICULTY FOR THE FRG AND THE WEST GERMAN DELEGATION CHIEF HAS FORBIDDEN MEMBERS OF HIS DELEGATION TO EVEN DISCUSS THE MATTER WITH THE ROMANIANS. THE SOVIETS CONTINUE TO GIVE ASSURANCES THAT THEY WILL BRING THE ROMANIANS AROUND, BUT AT THE MOMENT, THE ROMANIANS ARE NOT BUDGING. WE HAVE TOLD ROMANIANS THAT THIS TEXT WAS NEGOTIATED AT A VERY HIGH LEVEL AND THAT THERE IS NO WASY TO CHANGE IT. DALE

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